# Report



# Council

Part 1

Date: 31st January 2017

Item No: Insert item number here

**Subject** Council Tax Reduction Scheme 2016/2017

**Purpose** For Council to consider a proposed Council Tax Reduction Scheme for 2016/17 and to

determine its local discretions.

**Author** Director of Place

Ward All

**Summary** The Council Tax Reduction Scheme for 2017/18 updates the scheme that was introduced

on 1st April 2014. The Council is not required to consult on the proposals of the new scheme as the amendments made are in consequence of amendments made to the Prescribed Requirements Regulations. The local discretions that are available to the Council will remain unchanged. This report provides information on the proposed Council

Tax Reduction Scheme.

Proposal That Council approves the Council Tax Reduction Scheme for 2017/18 in accordance

with the Council Tax Reduction Schemes (Prescribed Requirements and Default Schemes) (Wales) (Amendment) Regulations 2014 ("the Prescribed Requirements

Regulations") exercising its local discretions as indicated in the report.

**Action by** Director of Place

Timetable Immediate

This report was prepared after consultation with:

- Head of Law and Standards
- Head of Finance

# **Background**

The current Council Tax Reduction Scheme was revised from April 2015 with an updated Scheme. In Wales, this continues to be a national scheme (in contrast to England, where schemes are local to each billing authority.)

The Council Tax Reduction Scheme in Wales is set by Regulations made under Schedule 1B of the Local Government Finance Act 1992 (as inserted by the Local Government Finance Act 2012). On 17 January 2017, the Welsh Assembly approved amending regulations to have effect from 1st April 2017: the Council Tax Reduction Schemes (Prescribed Requirements and Default Schemes) (Wales) (Amendment) Regulations 2017. These Regulations prescribe the main features of the Scheme to be adopted by all Councils in Wales. The revisions for 2017/2018 are:

- The figures used to calculate applicants' entitlement to Council Tax reduction will be uprated in line with Housing Benefit, however for working age persons, disabled persons and carers the uplift will be in line with Consumer Price Index inflation.
- Entitlements linked to the Pension Credit Standard Minimum Guarantee and income bands related to non-dependant deductions will increase in line with the increase in average earnings.
- Entitlements linked to both the Pension Credit standard minimum guarantee and Savings Credit
  will increase by an amount set out in the uprating schedule provided by the Department of Work
  and Pensions (DWP)
- Non-dependant deductions to increase by the average rise in Council Tax.
- The revised regulations also rectifies inconsistencies between the figures contained in the English and Welsh language versions of the 2013 Regulations.

Although the Act gives Welsh Ministers discretion to allow Welsh local authorities to determine the contents of schemes themselves, the Government's decision to establish a national framework for the provision of Council Tax Support in Wales and avoids what has been termed a "postcode lottery" whereby eligibility for a Council Tax reduction and the size of the Council Tax reduction for particular groups could be different in different council areas.

Although a national scheme has been approved, within the Prescribed Requirements Regulations, limited discretion given to the Council to apply additional discretionary elements that are more generous than the national scheme and which provide for additional administrative flexibility remain. These are:

- The ability to increase the standard extended reduction period of 4 weeks given to persons after they return to work where they have previously been receiving a council tax reduction that is to end as a result of their return to work;
- Discretion to increase the amount of War Disablement Pensions and War Widows Pensions which is to be disregarded when calculating income of the claimant;
- Discretion to enhance the process for notification of decisions above the minimum requirements;
   and
- The ability to backdate the application of council tax reduction with regard to late claims prior to the new standard period of three months before the claim.

It is required by the Prescribed Requirements Regulations that the Council adopts a Council Tax Reduction Scheme by 31 January 2017, regardless of whether it applies any of the discretionary elements. If the Council fails to make a scheme, then a default scheme shall apply under the provisions of the Default Scheme Regulations. The Council can only apply discretion if it makes its own scheme under the Prescribed Requirements Regulations. A Council meeting is scheduled for the 31st January 2017 to adopt the Scheme.

The Council has not undertaken consultation on the adoption of the scheme as the Council is no longer obliged to carry out consultation on the adoption of a scheme as the provisions were set by the Welsh Government. Even without the application of any of the discretionary elements, The Council is obliged to make a scheme under the requirements of the Prescribed Requirements Regulations notwithstanding the fact that a default scheme would come into effect even if the Council failed to make a scheme. The obligation is a statutory duty and applies even if the Council chose not to apply any of the discretions available to it.

The recommended approach is to adopt the Scheme in the Prescribed Requirements Regulations and to continue to exercise the available discretions as follows:-

- The ability to increase the standard extended reduction period of 4 weeks given to persons after they return to work where they have previously been receiving a council tax reduction that is to end as a result of their return to work [It is not recommended to increase the standard extended reduction period];
- Discretion to increase the amount of War Disablement Pensions and War Widows Pensions which is to be disregarded when calculating income of the claimant [It is recommended to disregard the whole amount of War Disablement Pensions and War Widows Pensions];
- Discretion to enhance the process for notification of decisions above the minimum requirements [It is not recommended to enhance the process for notification of decisions]; and
- The ability to backdate the application of council tax reduction with regard to late claims prior to the new standard period of three months before the claim. [It is not recommended to increase the backdated period]

It should be noted the above recommendations follow existing practice and continue with the features of the 2015/16 Scheme. There are no additional monies available from the Welsh Government to fund discretionary elements. The cost of funding the discretionary elements recommended above is estimated to be in the region of £17,000 per annum.

The Council continues to have powers to support hardship on an individual basis or in respect of a defined group. Such arrangements cannot, however, form part of the Council Tax Reduction Scheme itself. The Council has previously had access to grant for discretionary housing payments and will continue to provide support where appropriate.

## **Financial Summary**

Funds to pay for the scheme are within the Council's base budget as the historical specific grant from WG that used to fund this was transferred into the Revenue Support Grant in 2013/14. This budget has since been uplifted each year in line with the Councils increase in Council Tax levels.

## **Risks**

The Council needs to manage the cost of Council Tax Support within its budget.

Risk	Impact of Risk if it occurs* (H/M/L)	Probability of risk occurring (H/M/L)	What is the Council doing or what has it done to avoid the risk or reduce its effect	Who is responsible for dealing with the risk?
Failure to adopt a	L	L	There is a default scheme in the event that the Council	Director of Place

scheme in accordance with the	does not follow the appropriate procedures
required	
regulations	

<sup>\*</sup> Taking account of proposed mitigation measures

#### **Links to Council Policies and Priorities**

The Welfare Reform changes are imposed by national government and devolved to the Welsh Government for implementation by Councils. The Council's response within its service areas will be to try to ensure that any effects of the reforms are mitigated wherever possible.

## **Options Available**

The changes are largely mandatory with the exception of the limited discretions identified in the report. The Council needs to determine the discretions as part of its Scheme.

## **Preferred Option and Why**

The currently preferred discretions are included within the report and they largely follow existing practice.

## **Comments of Chief Financial Officer**

As noted above, the funds to pay for the scheme are contained within the Council's base budget, since WG transferred the specific grant for this into the Revenue Support Grant in 2013/14. The budget is uplifted each year in line with the increase in Council Tax and to date, has been more than sufficient. As no changes to these flexibilities are being recommended, the current budget should therefore be sufficient, with costs being minimal anyhow.

## **Comments of Monitoring Officer**

The Council has a statutory duty to approve a revised Council Tax Reduction scheme by 31st January 2017 in accordance with the Council Tax Reduction Schemes (Prescribed Requirements and Default Schemes) (Wales) (Amendment) Regulations 2014. If the Council does not adopt a revised local scheme by then, then a Default Scheme will come into operation. In Wales, the Welsh Government has prescribed a national council tax reduction scheme and, therefore, the Council has no option but to adopt the mandatory elements of the scheme. However,

there are some limited local discretions within the national scheme, which the Council has previously adopted as part of the current local scheme, and it is recommended that these should continue to be applied. There is no longer any formal consultation requirement, because of the mandatory nature of the national scheme and the Council has previously consulted on the local discretions.

# Staffing Implications: Comments of Head of People and Business Change

The strategic impacts of these changes are numerous, primarily the medium/longer-term implications on the level Council Tax - the report describes the predicted loss in collection which has already had to considered as part of the process for setting the Council Tax base for 2017/18.

In addition to the serious implications these changes have on the setting of the Council Tax for 2017/18 and beyond, the Council has a strong social justice agenda with specific reference in the Corporate Plan to the Council working to support the lowest earners and those in receipt of benefits and vulnerable to financial exclusion. The outcome of the local equalities impact assessment will further inform work programmes intended to help mitigate the effects of these changes.

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## Local issues

Not Applicable

# **Scrutiny Committees**

Not applicable.

## **Equalities Impact Assessment**

The replacement of Council Tax Benefit with the national support scheme will impact upon many of our low income residents including those in vulnerable groups.

A local equalities impact assessment is being undertaken.

# Children and Families (Wales) Measure

The Council is not required to consult on the proposals of the new scheme as the amendments made are in consequence of amendments made to the Prescribed Requirements Regulations. The local discretions that are available to the Council will remain unchanged.

#### Consultation

The Council is not required to consult on the proposals of the new scheme as the amendments made are in consequence of amendments made to the Prescribed Requirements Regulations. The local discretions that are available to the Council will remain unchanged.

# **Background Papers**

The Council Tax Reduction Schemes (Prescribed Requirements and Default Scheme) (Wales) (Amendment) Regulations 2017 ("Uprating Regulations")



Dated: 10 January 2017